# ILLINOIS POLLUTION CONTROL BOARD July 24, 2014

DAN REED (Property Identification	)	
Number 20-20-100-005),	)	
	)	
Petitioner,	)	
	)	
v.	)	PCB 15-5
	)	(Tax Certification – Water)
ILLINOIS ENVIRONMENTAL	)	
PROTECTION AGENCY,	)	
	)	
Respondent.	)	

ORDER OF THE BOARD (by D. Glosser):

On July 3, 2014, the Illinois Environmental Protection Agency (Agency) filed a recommendation that the Board certify certain facilities of Dan Reed's as "pollution control facilities" for preferential tax treatment under the Property Tax Code. *See* 35 ILCS 200/11-5 *et seq.* (2012); 35 Ill. Adm. Code 125. Mr. Reed's livestock waste management facilities are located at NW 1/4 Section 20, Tl6N, R5W of 4th PM, Rock Island County. In this order, the Board describes the legal framework for tax certifications, discusses the Agency's recommendation, and certifies that Mr. Reed's identified manure management structures are pollution control facilities.

### **LEGAL FRAMEWORK**

Under the Property Tax Code, "[i]t is the policy of this State that pollution control facilities should be valued, at 33 1/3% of the fair cash value of their economic productivity to their owners." 35 ILCS 200/11-5 (2012); *see also* 35 III. Adm. Code 125.200(a)(2). "For tax purposes, pollution control facilities shall be certified as such by the Pollution Control Board and shall be assessed by the Department [of Revenue]." 35 ILCS 200/11-20 (2012); *see also* 35 III. Adm. Code 125.200(a). Under the statute, the Board determines if the facilities are pollution control facilities; however, the Board is not authorized to assess a value of those facilities.

Under Section 125.202 of the Board's procedural rules, a person may submit an application for tax certification to the Agency. *See* 35 Ill. Adm. Code 125.202. If the Agency receives a tax certification application, the Agency must file with the Board a recommendation on the application, unless the applicant withdraws the application. *See* 35 Ill. Adm. Code 125.204(a). Among other things, the Agency's filing must recommend that the Board issue or deny tax certification. *See* 35 Ill. Adm. Code 125.204(a)(4). If the Board finds "that the claimed facility or relevant portion thereof is a pollution control facility . . ., the Pollution Control Board . . . shall enter a finding and issue a certificate to that effect." 35 ILCS 200/11-25 (2012); *see also* 35 Ill. Adm. Code 125.216(a).

## **AGENCY RECOMMENDATION**

The Agency states that it received a tax certification application from Mr. Reed on April 8, 2013. Rec. at 1. On July 3, 2014, the Agency filed a recommendation with the Board, attaching Mr. Reed's application. The Agency's recommendation identifies the facilities at issue:

Livestock waste management facilities consisting of one concrete manure pit (approximately 391 ft. x 50 ft. x 8 ft. deep) with ten concrete manure pump out pits (each approximately 5 ft. x 6 ft. x 8 ft. deep) and the slotted concrete portion of the floor over the manure pit. The manure pit is surrounded by approximately 1000 feet of 4-inch diameter PVC perimeter foundation drainage tubing. *Id.* 

The Agency further describes the facilities: "used to collect, transport and/or store livestock waste prior to cropland application." Rec. at 1.

The Agency recommends that the Board certify that the facilities recommended for certification are pollution control facilities as defined in Section 11-10 of the Property Tax Code (35 ILCS 200/11-10 (2012)) with the primary purpose "of eliminating, preventing, or reducing water pollution." Rec. at 2; *see also* Rec., Agency Technical Memorandum.

### TAX CERTIFICATE

Based upon the Agency's recommendation and Mr. Reed's application, the Board finds and certifies that Mr. Reed's facilities recommended for certification identified in this order are pollution control facilities under the Property Tax Code (35 ILCS 200/11-10 (2012)). The Board makes no finding regarding the assessed value of those facilities. Under Section 11-25 of the Property Tax Code, the effective date of this certificate is "the date of application for the certificate or the date of the construction of the facility, which ever is later." 35 ILCS 200/11-25 (2012); *see also* 35 III. Adm. Code 125.216(a). Section 125.216(d) of the Board's procedural rules states that the Clerk "will provide the applicant and the Agency with a copy of the Board's order setting forth *the Board's findings and certificate, if any.*" 35 III. Adm. Code 125.216(d) (quoting in italics 35 ILCS 200/11-30 (2012)). The Clerk therefore will provide Mr. Reed and the Agency with a copy of this order.

#### IT IS SO ORDERED.

Section 11-60 of the Property Tax Code provides that any applicant or holder aggrieved by the issuance, refusal to issue, denial, revocation, modification or restriction of a pollution control certificate or a low sulfur dioxide emission coal fueled device certificate may appeal the Board's finding and order to the Circuit Court under the Administrative Review Law (735 ILCS 5/3-101 *et seq.* (2012)). *See* 35 ILCS 200/11-60 (2012).

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<sup>&</sup>lt;sup>1</sup> The Agency's recommendation is cited as "Rec. at \_."

I, John T. Therriault, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on July 24, 2014, by a vote of 4-0.

John T. Therriault, Clerk

Illinois Pollution Control Board